## CAPITOL AREA ARCHITECTURAL AND PLANNING BOARD

Friday, October 16th, 2015 2:00 p.m. – 4:00 p.m. Administration Building, 50 Sherburne Avenue, Room 116B St Paul, Minnesota

## **BOARD MINUTES**

PRESENT: Lieutenant Governor, Tina Smith; Mary Ann Buck, Vice-Chair; Ted Lentz; Elaine Fink; Senator Sandy Pappas; Don Grundhauser; Advisor Bryan Carlson; Advisor Tom Blanck; Representative Matt Dean; Representative Raymond Dehn; Senator Carla Nelson; Greg Mathias; Nathan Hartshorn; Paul Mandell, CAAPB Executive Secretary; Doug Borglund, CAAPB Principal Planner; John Kraemer, Medal of Honor National Convention Committee Member; Jody Rader, Landscape Designer, HGA; Michael Bjorberg, Architect – HGA; David Kelliher, MN Historical Society; Erin Campbell, Asst. Commissioner, Administration; Jen Gates, Governor's Office; Wayne Waslaski, Dir. Admin, RECS; Jason McMillen, Sr P.M. JE Dunn; Rachel E. Stassen-Berger, Pioneer Press; Kyle Porter, Associated Press; Stephanie James, Senate Counsel, SCRGA; Debra Young, HGA; Brian Pease, MNHA; Joe Sahlmann, P.M. MOCA and Karen Anderson, OAS, Principal.

**BOARD MEMBERS ABSENT**: Jon Fahning; Advisor Paul Mellblom

**CALL TO ORDER:** Meeting was called to order by Lieutenant Governor Tina Smith at 2:00 p.m.

Lieutenant Governor Tina Smith administered the Oath of Office to new board member Greg Mathis.

Lieutenant Governor Tina Smith asked Greg Mathis to tell the Board about himself and then had the Board introduce themselves to Greg.

#### **AGENDA ITEM #2: APPROVAL OF BOARD MINUTES**

MOTION was made to approve the CAAPB Board minutes for June 2<sup>nd</sup>, 2015, by Board Member Mary Ann Buck, SECONDED by Senator Pappas. **Motion carried** 

# AGENDA ITEM #3: Introduction of New CAAPB Principal Planner Doug Borglund

Paul Mandell introduced Doug Borglund and gave a brief background to the hiring of Doug Borglund and his credentials.

Doug told a little about himself and his work background with local government.

#### **AGENDA ITEM #4: Medal of Honor Memorial**

Lieutenant Governor Tina Smith asked John Kraemer to come forward. Paul Mandell informed the Board as to how this memorial proposal came about and explained what the memorial was about. He informed the Board that they should have received information in their packet about the memorial. Paul informed the Board that there is a National Medal of Honor Convention

coming to the Twin Cities in October of 2016. Mandell informed the Board that they have met with the Medal of Honor Convention leadership a couple of times and the CAAPB and the Advisors have come to a consensus with the advocates. Mandell said that the first thing the Board needs to consider is do we need something beyond the plaque for this memorial, and if so, then to approve the site recommendation. If those two items are approved the staff would move on to the RFQ/RFP. He informed the Board that this medal is the highest honor bestowed to an individual that has served in the military.

Paul introduced John Kraemer, advocate for the Medal of Honor Memorial and explained about the request for this new memorial, the history of the Medal of Honor Recipients and the reason for the request for this memorial.

John Kraemer stated the proposal for Medal of Honor Memorial on the State Capitol grounds dates back to 2013, which was the sesquicentennial year of the introduction of the Medal of Honor by President Lincoln. That was a keystone time in history for remembering the significance of the Medal of Honor in all of our Nations wars from then until now. Minnesota has participated in all of our Nations wars and has had Medal of Honor recipients in all of the wars and including peace time recipients. One of whom we know well is Charles Lindbergh, war hero not the aviator. The significance of a memorial relates to the connection that it can make with all of our military memorials and tributes. It was Cass Gilbert who envisioned a prominent war memorial at the far end of the Capitol Mall in the area now occupied by the Court of Honor. In keeping with that original intent, the war memorials and the Military Family Tribute, there is a perceived and apparent desired need to historically relate the memorials and plaques to each other on a personal and individual level. This what has prompted this effort by the committee to approach the CAAPB for the Medal of Honor Memorial.

Board member Buck asked Mr. Kraemer if we already have a plaque why do we need more than a plaque. Mr. Kraemer stated that we needed to have more recognition to Medal of Honor recipients. It is the highest honor to a military person and we need to bring more recognition to individuals instead of just their name, service date, birthdate, state of recognition and division on a plaque. A plaque doesn't convey their significance and valor and achievements. The plaque is really the only recognition we (the State of Minnesota) have given to our Medal of Honor recipients.

Senator Pappas stated, she certainly has a lot of respect for the individuals who have received this medal of valor. I am wondering, we do have a number of war memorials on the Capital grounds. How many peace memorials do we have?

Executive Secretary Mandell said that the closest thing we have is the Women's Suffrage, Peace Officers, and the Firefighters Memorials.

Senator Nelson stated that after reading some of the background information she found it tragic that Minnesota has not formally honored our Medal of Honor recipients. There are only 55 in the history of our state and it is the highest of achievement in our nation and it is tragic that we have not honored them.

Senator Pappas stated we have honored them as we do have a plaque honoring these individuals.

Board Member Lentz asked where the plaque is located. Paul Mandell stated it is in the Court of Honor and showed the Board where the Court of Honor was located.

Board member Buck asked Senator Nelson to define "honor".

Senator Nelson stated that she was reading the background on this, which specifically states that Minnesota Medal of Honor recipients are not formally honored by the State of Minnesota. "I think that's a tragedy and something that we should remedy in some form. I'm sad to hear this. This makes me sad to think that our state in its long history have never honored our Medal of Honor recipients. It's the very highest honor recognizing valor and heroic service to our country.

Board member Buck commented that the plaque is an honor. She asked Senator Nelson if she was referring to another kind of honor because the plaque does exist, asking if she was thinking beyond that, because there is already some honor given. Whether or not that is enough is a different issue.

Senator Nelson stated that her comment is that they have not been formally been honored by the State of Minnesota. If we have not done so maybe we should do it in retrospect at this convention or something, but feel we should formally honor and recognize all of our Medal of Honor recipients because it is a tragedy that we have not and hopes it is just simply been an oversight.

Board member Lanegran asked who prepared the background statement. Paul Mandell stated that John Kraemer prepared the documents with the exception of the cover memo. Mr. Lanegran then stated that this was their perception, not necessarily ours.

Mr. Kraemer explained, our Medal of Honor recipients have served with the highest level of valor. Most of them have been killed by their actions in saving the lives of others and accomplishing the military objectives often at the same time. We only have one living Medal of Honor recipient of those 55. He is 83 years old Leo Thorsness who spent 6 years in a prisoner war camp. Afterwards, he was recognized but not awarded the Medal of Honor. He came back to then be awarded the Medal of Honor by President Nixon. He is probably a heroes hero in terms of what he went through in addition to the valor of his actions resulting in being awarded the Medal of Honor, but that in his case, being shot down 11 days after this valorous act and then confined for six years before being released to come back to the United States to receive that recognition is a moving experience that he's had and I think that is probably replicated in the citations of many of the others. You must realize that our Medal of Honor recipients are from a broad geographic area of our state, 21 of our 87 counties have representatives that where born or had an association with a county in the State of Minnesota.

Representative Dehn stated that when we look at the plaque and the names I am assuming there's a ceremony around adding the names on the plaque. Mr. Kraemer stated that the

plaque was not generated until after all the names were generated and there have not been any recipients since 1969. Mr. Mandell stated that there is usually some sort of ceremony when a memorial is put in place, but he didn't know if one had been done for this particular memorial.

Senator Nelson stated she is reading about where the potential site would be located if the Board moved forward with the memorial adding, that it would be helpful to know where the CAAPB Advisors agreed upon the site and have some sort of description.

Representative Dean thanked Mr. Kraemer for his work and putting this together saying, "I think it is entirely appropriate to recognize the very few number of Medal of Honor recipients we have in the State of Minnesota and is perhaps long overdue." He told Mr. Kraemer he appreciates his work, and all of the countless hours before and to come in getting something like this put together of his work.

Senator Pappas thanked Mr. Kraemer and asked not to take her words personally, but that she is just concerned that we don't get into a war of competition as to who is honored more in terms of these war memorials. We have a number of war memorials, we have a plaque. I think your definition of formally honored has not been sufficient to infer that these individuals have not been sufficiently honored by the State of Minnesota, and that, if there was something else we could do instead of a memorial. If this convention is going to be here next summer I'm sure the Governor would be willing to do a proclamation honoring them, and certainly they would be included in this national convention. Senator Pappas stated that she is not convinced yet that adding another memorial in addition to the plaque is really necessary, but she is open to it if other people feel it would fit into the existing court of honor and the funds are available.

Board member Mathis asked Mr. Kraemer if we would be removing the existing plaque or would there be two places of commemoration. It seems like what this is stemming from is a lack of being able to understand the valor of these individuals, adding that he was hesitant to do another memorial when we have limited space. If what we are trying to do is tell the stories behind these individuals, that there may be other efforts to do that.

Mr. Kraemer stated that there exists an element in front of the Veteran's Administration building entitled "Promise of Youth" reflecting pool that is not functioning and the thought was that could be put back into service. It is within sight and at an elevated position to all of the military memorials. It connects the various memorials to the individual sacrifice as exemplified by the Medal of Honor recipients and that seems to be the location that would be best suited, without adding to the existing memorials on the State Capitol grounds.

Board member Mathis asked Mr. Kraemer if he could just elaborate on what he could envision because it seems that would be a fairly texted, intensive type of memorial to really tell those stories and I'm not sure how that would be done.

Mr. Kraemer stated that as it works with the design process it is competitive, so it's hard to envision what individual entrants might envision for relating the significance of the Medal of Honor to the various wars and identifying the individuals associated with the Medal of Honor.

Lt. Governor Tina Smith thanked Mr. Kraemer, and asked the staff if we have had a discussion with Department of Veteran Affairs or veterans groups, and if they could give the Board a sense of what their recommendation is about the memorial.

Executive Secretary Mandell stated he did have a phone conversation with Department of Veterans Affairs and basically shared what Mr. Kraemer has told the Board. The recommended sight was to reuse the pool and gave a little history about the statue in the pool. The pool leaks into the tunnel so we haven't been able to use the water feature for more than two decades. Mr. Mandell gave a description of what the Advisors had envisioned for the pool and the memorial. Mr. Mandell stated that Mr. Kraemer and the representatives for the convention were pleased with the location of the memorial, and noted there was also legislation in both the House and Senate last year but that it didn't go anywhere for a memorial the Medal of Honor recipients.

Senator Nelson reiterated that it is not a new memorial space on the lawn but reusing an existing space while maintaining the original sculpture. Senator Nelson then asked the question on the process that if the CAAP Board voted affirmatively then the design competition would begin. Mandell reiterated that we don't have a design team in place at this time, but that if it is the decision of the CAAP Board to move forward, that would be the next step, secured through the design competition.

Lt Governor Smith stated that after we complete this discussion, we would consider a motion for an RFQ/RFP. Then we would proceed with a RFQ/RFP to secure a design. Based on design program developed by staff with the client to see values presented that then, that informs the design competitors. We go out for an RFQ so we make sure we don't get someone that's done backyard water features, but someone who's worked with Minnesota's climate and then select a design concept. We don't do anything beyond that until they have fund raised the dollars.

Lt Governor Smith asked, for a sense of the Board? Would you like to take a vote on whether you consider this noteworthy enough to move forward with an RFQ? Would you like to go directly to an RFQ? How would the Board like to proceed?

Board member Lentz stated he would like to know more and that he likes the idea of having the names separately and knowing more about them, adding that he needs to go visit the site to visualize it. I feel the concern around the table about filling every square inch of the Mall, is a very worthy issue.

Board member Lanegran asked if there will be some of sort of text or an abbreviated citation is going to be carved into the wall or just their names. Mr. Mandell stated the group has not arrived at that point yet. As you can tell from the plaque, it is filled with just the names and it has very little text. Mr. Kraemer has presented ideas and concepts about the kinds of emotions, and the kinds of recognition and value statements. That would all be part of the program that would be in the design competition. David stated that his family has received some medals and they are pretty grizzly when they describe the actions they were in and this could be some grizzly stuff, urging caution. Mr. Mandell stated that we avoid any political statements or

glorification of acts of war. We recognize the majority of the people that are going to see this memorials, are families, children and school children so detail that would be too gory or that would be upsetting would be avoided.

Senator Pappas stated that she likes the idea of repurposing a space that needs to be fixed, but didn't want to make this decision just because of that. She is concerned about setting a precedence of building a memorial in addition to a plaque and would prefer that the Board just informally ask the staff to have further discussion with Mr. Kraemer as to what this could involve and bring it back to the Board in the future. Mr. Mandell reminded all that all current veteran memorials on the Mall had already had plaques.

Board member Lentz said that an important part of this discussion is finding a way to tell the story of the Medal of Honor, something that has been the topic of conversation with the preservation of the Capitol.

Lt Governor acknowledged that she hears a deep respect for the Medal of Honor recipients, recognized with the plaque, and hears questions about what we might do. She felt it premature to move into a vote or an action to issue an RFQ or RFP, suggesting that the next step would be to give direction to the staff to follow through with some of these questions. Asked what's the sense of the Board? Seeing a nodding of heads. Lt Governor Smith asked Mr. Mandell if that made sense to him, answered in the affirmative. Lt Governor Smith asked Senator Nelson if that made sense, again, answered affirmatively. Mr. Mandell stated, the staff has been working with and will continue to work with Mr. Kraemer. Senator Nelson asked that we have a report at the next board meeting, with Board member Lanegran adding a footnote for information about other monuments of Medal of Honor recipients. Mr. Kraemer stated there are three state capitols that have formal Medal of Honor memorials, Olympia Washington Harrisburg Pennsylvania and Little Rock Arkansas. Mr. Kraemer described these memorials to the Board. Mr. Mandell asked if Mr. Lanegran was looking for state capitols in particular. Mr. Lanegran stated yes and also what is in Washington. Representative Dehn asked if they could also include information on the plaques. Representative Dean wanted to know what our comprehensive plan is for memorials, long term plans and criteria. Also to know the dates of the event for the Medal of Honor in Minnesota.

Senator Nelson stated to Mr. Kraemer that she know the Daughters of the Revolution are anxious to be involved in the event and she will chat with Mr. Kraemer later about how to contact them.

Lt. Governor Smith thanked everyone for the discussion.

# **AGENDA ITEM #5: Korean Veterans Memorial - New Signage**

Mr. Mandell stated this was just an update that the CAAPB staff and Advisors have been meeting with two gentlemen, Ed Valle and Jerry Nalinpinski who were President and Vice President of the Korean Veterans Chapter from Roseville, who brought us the Korean Veterans Memorial back in 1997. Mr. Mandell described the memorial and its location to the board. Text at this memorial located on the walk pavers is very small and hard to read at times. They would like to bring the text up onto a sign where they could actually read the information. Staff and

Advisors have been working with them for a sign or plaque somewhere in the memorial space. This isn't up for Board approval at this time, but the CAAPB is working with them. They are prepared to do the fundraising for the memorial. There is also a black stone marker that they added after the fact to have their seal and veterans emblem that has looked out of place and the Advisors made a very good point suggesting a relocation of that at the same time, possibly near the flag pole. Both this and the Vietnam memorials have been re-landscaped by Plant Management.

Advisor Brian Carlson stated that the memorial is a beautiful piece and the elegant, so as we've talked about it with advisors and staff, that needs to be looked at carefully so that we don't detract from the space as it was envisioned. It's a really tricky thing to do and it comes down to some design treatment and we are trying to sort through that now. The Advisors are working to see if we can come up with a reasonable solution.

Board member Lentz commented that it feels like another place where the QR code or other electronic ways may help address and keep a beautiful memorial and monument in place because the Korean Vets will need it larger today. He stated he thinks there are opportunities in some of the other discussions the Board has had that can address that issue.

Mr. Mandell commented to Mr. Lentz' remark is that is one of the ideas the staff and advisors are looking at. If you go down to the World War II memorial which still has a few more things that need to be fixed in the way of the ground plane and such, their dedication signage which orients you to what is happening in and around including the other memorials that it connects to. They did put in bronze QR code that actually works. So you can use your smartphone. This is a future benefit that we have and part of the things is that you need to have a secured website that it can be linked too.

Board member Lanegran stated that this summer he had the opportunity to visit the Korean Vets Memorial with a Korean colleague of his and his family and this Korean family was quite moved by the fact that there was a memorial here. They know the war much better than we do of course. He hadn't had the opportunity to visit other memorials with people who are connected to the memorials.

Lt Governor Smith asked if there was any more questions for Mr. Mandell regarding the Korean memorial. No further questions or discussion.

## AGENDA ITEM #6: Presentation of Capitol Building Site Landscape Plan

Mr. Mandell introduced a presentation for the Board with handouts that he will pass out after the presentation.

Commissioner Massman stated that we have met on several occasions regarding the Capitol renovation and stated the renovation is going well and that is an exciting time. He stated that there are few spaces that are starting to take shape on the third floor and there is a lot of work left to be done, but a lot of progress that has been made. Throughout the renovation there has been a partnership of bipartisan support from the Legislature, from the work of the professionals, the CAAPB Board, the Historical Society, the Department of Administration and

many other players coming together to make this work. He stated as the Board was aware there were some additional resources that were approved this last legislative session to do some additional exterior work, underneath the stairs as well as finishing off Aurora Avenue in the way that is consistent with architectural integrity of the Capitol Mall. Within the Capitol and more historic areas of the Capitol, you'll have a very significant freshening up. We are here today to talk to you about landscaping on the capitol complex. Joe Stahlman from MOCA will kick off and walk through the presentation for you, but I would encourage you and think about as we go through the presentation that we have made every effort to do a couple of things that are really significant in putting this proposal together and recommendations. 1) Going back to original early photos and taking a look with historians and architects to the original history, layout and vision and try to be true to that. 2) Some things will change but there will also be new vegetation and opportunity to bring a lot more variety in color year-round in the Capitol so that there is both spring foliage and fall foliage. The exterior of the building will be addressed in terms of the lighting and cameras where we have been advised by professional experts, while minimizing the impact, there will be some impact.

Joe Stohlman reminded all that the Capitol Preservation Commission did approve an overall site plan earlier this year and the project was fully funded in the 2015 session. So we are here to ask the CAAP Board to review it and approve the landscape detail as an overall site plan. So the reasons we are looking at landscaping are various and first and foremost the utilities we have been applying to the building we have been digging and disrupting plantings and trees around the building and we have to take a look at how to replace that in a good way. Lot N which is in the northwest quadrant of the site plan has been disrupted a lot. Lot O in the northeast quadrant will be removed and replaced with landscaping. Aurora Avenue is going to be a pedestrian area. We are listening very closely to our security consultants that have given us recommendations so we have designed accordingly and the architectural integrity that's one of our main guiding principles on the restoration project so we are taking all of that into consideration when are looking at the landscaping. The design team has done a very good job of channeling Cass Gilbert as much as possible and it is our understanding on what his design intentions were. The consultants have also collaborated with CAAPB staff and Advisors who have all played a very significant role in this process, as well as plant management. Joe Stohlman turned the presentation over to Michael Bjornberg, Architect - HGA.

Mike Bjornberg gave a slide presentation of the site planning of the landscape. The plan builds upon early drawings and writings of Cass Gilbert, who looked to frame the magnificent State Capitol Building, not just decorate it, as some have described past practices. That plan also builds on the experience of past decades with regards to what materials have or haven't worked, as well as things that have survived local wildlife, infestations and disease. Lot O goes away entirely and will be a landscaped area. The plant material has been chosen based on seasonal color, maintenance, appropriate types of plants. A lot of texture and changes through the season. They chose plants that are easy to maintain, with variety of colors, good hardness and in some cases, fruit.

#### Questions:

Board member Lanegran asked about where the original landscape plan was found.

Rep Dehn asked if the plaza will be paved (asphalt) or a nicer surface, and with many plants with berries, what type of issues that may be cause with birds and animals, also asking about trees that are being removed, and if the DNR has been contact or other professionals before the trees are removed and who will maintain the trees.

Board member Buck asked about global warming and the effect it may have on the plants in the future, and was told the selection was the best that they know at this time regarding disease and future issues.

Advisor Carlson explained the paver system in the plaza are storm water management as proposed, (modified to protect special trees). Designers confident with the foliage and trees that have been chosen, but will have one more look before they finalize the selection.

Advisor Blanck expressed his support for the landscaping plan in its formality, adding that what Gilbert had in mind was an English landscaping with different trees around Aurora, corners more pleasant for the public with an interest to see more landscape as pedestrian friendly along Aurora. He spoke of other trees that could be used, urging some flexibility and diversity.

Advisor Carlson stated there were crabapple trees in the first plan that they saw and that today's presentation is new.

Paul Mandell stated the staff and Advisor's recommendation is that you give tentative approval allowing the Advisors and staff to work with the design team. There are some concerns about some the material being too close to each other as they mature and some of the species. They've already made numerous changes in response to comments especially around the front of the building. Lieutenant Governor Tina Smith asked that if the Board gives tentative approval would CAAPB come back for final decision about the planting. Paul Mandell explained, we would trust that the Advisors would get another review.

Board member Buck moved approval as part of CAAPB formal approval of Capitol building site landscape plans. Second by Senator Nelson. No further discussion. Lieutenant Governor Smith stated we will be relying on the Architects, HGA and staff to continue to keep the Board connected as you continue towards that final plan. Motion Carried.

Vice Chair Buck asked if the Board could get an update on the art. Clarified all of the art. Wayne Waslaski, Department of Administration stated that significant work at been done in the Rotunda and they also been doing decorative art in the Supreme Court Chambers. Stated on your next visit tour of the Capitol you will be amazed at how bright the Capitol is starting to look and feel with the work of many people. David Kelliher, of the Historical Society spoke about the fine art and funding that came from the CAAPB board. The assessment has been completed and they will begin as soon as next week with some of the conservation experts bringing their equipment in and getting started. Brian Pease explained some of the detail work

that is being done. He explained what would be started in the phase one, starting with work on the paintings and lunettes in the Rotunda and those ones dependent on scaffolding.

Vice Chair Buck asked about the funding. Kelliher stated there is sufficient money for the fine art, but additional funding is likely to be needed once they have the scaffolding to assess the art up close.

Vice Chair Buck asked about the controversial paintings. Erin Campbell, Department of Administration said that the subcommittee has been working diligently. They brought a facilitator in and began to think of what to do specifically with the Governors portraits, some of the fine art in the Capitol that is offensive to some and to really look at a public engagement process. The next step is to look at the public engagement process and how they can reach out to Minnesotans across the state and get some feedback on what stories we should be telling, what they think we should be doing with some of the existing art and what types of new art we might want to consider bringing in.

Board member Lentz stated that we have at least 20,000 square feet of new space being opened open to the public. We have other spaces more visible and more eligible for art that we've never had in the past, which gives the State the opportunity to take a hard look at how the Capitol tells the story. A way to bringing people throughout the state and getting a sense of the character of the state. He related an article in the paper regarding Minnesota enticing people to come to Minnesota, believing that Capitol offers the opportunity to talk to visitors, youth, seniors about this state.

Senator Nelson had a question about using Legacy funds for that portion of art that has been deemed eligible for Legacy funding and is wondered what the status of that is.

David Kelliher stated the funding for the conservation work is part of the Capitol Preservation project because it's part of the building and its part of Cass Gilbert's vision and design and consulted with MMB as to what was bondable and what was not within the artwork. Because it is part of the building it seemed to be a part of the project as a whole.

Senator Nelson wanted to know if we are using any of the Legacy funds for the artwork and at restoration in the Capitol.

Mr. Massman stated the \$3.2 million for the art work was Legacy funds.

Senator Pappas want to know why we are going to have so much more space after the remodeling. What changed to allow that to happen?

Wayne Waslaski stated it stems directly from the space negotiations. Governor Dayton felt very strongly about having more public space in the Capitol with good signage, the public will be able to find restrooms and more dining. In the lower level there will be a new public room underneath the Rotunda, and much more public space on the third floor. One room will be an art gallery and one will be called "the Cass Gilbert room".

Paul Mandell stated that there is also a public space subcommittee that is looking at things that might be accommodated in these public spaces (i.e. weddings, conferences, etc.).

Board member Lanegran asked how many people visited in the year. Approximately 300,000.

Vice Chair Buck asked AG Hartshorn why we can't sell the marble in response to a comment by Board member Lentz. Paul Mandell explained that some other states have tried to sell it and have not been able to get rid it.

Lieutenant Governor asked for a motion to adjourn. Motion made and seconded. Meeting adjourned.